Message Text

CONFIDENTIAL

PAGE 01 STOCKH 01872 031303Z ACTION AF-10

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R 031009Z MAY 77 FM AMEMBASSY STOCKHOLM TO SECSTATE WASHDC 0465

CONFIDENTIAL STOCKHOLM 1872

E.O. 11652: GDS

TAGS: PFOR, ETRD, RH, SW

SUBJECT: INTERNATIONAL COOPERATION TO ENFORCE RHODESIAN SANCTIONS

REF: STATE 098459

- 1. THE EMBASSY QUESTIONS THE ADVISABILITY, HERE IN SWEDEN, OF MAKING THE APPROACH TO THE FOREIGN MINISTRY REQUESTED IN THE REFTEL.
- 2. AS THE DEPARTMENT IS AWARE, THE SWEDISH GOVERNMENT (BOTH THE PALME GOVERNMENT AND THE FALLDIN GOVERNMENT WHICH SUCCEEDED IT LAST FALL) HAS BEEN INTENSELY ACTIVE IN AFRICAN MATTERS, AND HAS SUPPORTED THE RHODESIAN SANCTIONS VOCIFEROUSLY. WE ARE NOT AWARE THAT THE GOS IS COLLUDING IN ANY WAY IN EVADING SANCTIONS PROVISIONS. IN SWEDISH EYES, IT IS THE US WHICH FOR YEARS NOW HAS BEEN PREACHING SANCTIONS BUT, THROUGH THE BYRD AMENDMENT, HAS BEEN VIOLATING THE MAIN SANCTION THAT MATTERED. NOW, A FEW WEEKS AFTER REPEAL OF THE BYRD AMENDMENT, WE ARE ASKED TO SAY TO THE GOS IN EFFECT: "WE HAVE FINALLY DECIDED TO START OBSERVING SANCTIONS.—AND WE ARE HERE TO TELL YOU THAT YOU HAD BETTER START TOO."
 THE ONLY DIGNIFIED SWEDISH REPLY WOULD BE, "WE WERE OBSERVING THE SANCTIONS WHILE YOU WERE STOCKPILING CONFIDENTIAL

CONFIDENTIAL

PAGE 02 STOCKH 01872 031303Z

RHODESIAN CHROME."

3. WHILE THIS APPROACH MIGHT BE CONSIDERED AS A MERE BREAKOUT OF AMERICAN BIG-BROTHERISM, THERE IS ANOTHER ANGLE WHICH MAKES IT WORSE. THE SWEDISH STEEL INDUSTRY, EXPECIALLY SPECIALTY STEEL, HAS SERIOUS PROBLEMS RIGHT NOW, AND US RESTRICTIONS ON SPECIALTY STEEL

IMPORTS HAVE PROVIDED THE MAJOR CONTENTIOUS ISSUE BETWEEN US OVER THE PAST YEAR. IN THE MIDDLE OF THIS CONTROVERSY, THE USG, QUICKLY MOVING AFTER THE REPEAL OF THE BYRD AMENDMENT, IS REQUIRING SWEDEN (WHICH NEVER HAD A BYRD AMENDMENT AND HAS NOT BEEN IMPORTING ANY RHODESIAN CHROME, THE EMBASSY'S KNOWLEDGE) TO PROVE THAT THEIR STEEL DOES NOT CONTAIN RHODESIAN CHROME--AND TO POST BOND PENDING AGREEMENT ON CERTIFICATION PROCEDURES (STATE 096304). NOT TO PUT TOO FINE A POINT ON IT, THE SWEDES (GOVERNMENT, INDUSTRY AND PRESS) BELIEVE THAT THE NEW CERTIFICATION REQUIREMENT IS A PLOY TO UP US SALES OF US STEEL BY MAKING IT HARDER FOR FOREIGN STEEL TO GET IN. (SEE STOCKHOLM 1789 FOR THIS VIEW IN SWEDISH PRESS; WE HAVE ALSO HEARD IT FROM THOSE OFFICIALS WE HAVE DISCUSSED THE MATTER WITH.) CONSIDERING THE SWEDISH RECORD IN AFRICA AND ON RHODESIA IN PARTICULAR, THE EMBASSY WOULD HAVE A HARD TIME CONVINCING GOS OFFICIALS OR THE PUBLIC HERE THAT OUR NEW CERTIFICATION PROCEDURES, COMING ON THE HEELS OF OUR OWN LONG VIOLATION OF THE SANCTIONS. ARE REALLY DESIGNED TO KEEP RHODESIAN CHROME OUT OF THE US.

4. THE FOREGOING IS NOT MEANT IN ANY WAY TO QUESTION THE NEW US ATTEMPT TO ENCOURAGE OTHER COUNTRIES TO TIGHTEN UP OBSERVANCE OF SANCTIONS AGAINST RHODESIA. WE ARE QUESTIONING THE EFFICACY OF THE PROPOSED APPROACH TO THE SWEDISH FOREIGN MINISTRY, IN THE LIGHT OF (A) OUR OWN BAD RECORD ON RHODESIA IN THE PAST, (B) SWEDEN'S VERY STRONG RECORD ON RHODESIA, AND (C) THE SPECIALTY STEEL CONFIDENTIAL.

CONFIDENTIAL

PAGE 03 STOCKH 01872 031303Z

ANGLE WHICH DIRECTS US ZEAL ABOUT RHODESIA SQUARELY AGAINST SWEDISH ECONOMIC INTERESTS, AS THEY SEE THE PICTURE. THE EMBASSY HOPES THAT IN THE CASE OF SWEDEN THE EMBASSY WOULD BE ALLOWED TO POSTPONE THE APPROACH UNTIL THE STEEL CERTIFICATION MATTER IS STRAIGHTENED OUT; AND WHEN WE MAKE THE APPROACH, TO STRESS OUR RESPECT FOR SWEDEN'S GOOD RECORD AND OUR INTEREST IN HAVING HER ADVICE ON HOW BEST TO HELP THE PEOPLE OF RHODESIA.

PERRY

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Margaret P. Grafeld	Declassified/Released	US Department of State	EO Systematic Review	22 May 2009

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